

Message Text

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ACTION MMO-02

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-----008451 031853Z /64

O 031200Z MAY 78

FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC IMMEDIATE 9503

C O N F I D E N T I A L SECTION 1 OF 7 KINSHASA 4382

STADIS////////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

E.O. 11652: GDS

TAGS: OGEN, CG, AMGT, PFOR

SUBJECT: FY 80 GOALS, OBJECTIVES AND RESOURCE MANAGEMENT - GORM

REF: (A) KINSHASA A-026 (B) STATE 063477 (C) STATE 069374

(D) KINSHASA 3983

INTRODUCTORY STATEMENT

IN ORDER TO OBTAIN A DETAILED VIEW OF THIS MISSION'S OPERATION AND ITS RESOURCE ALLOCATION CHOICES FOR FY 80, THIS MESSAGE (AND PART II TO FOLLOW AS SEPTTEL) SHOULD BE READ AND USED TOGETHER WITH REFS A AND D.

PART I

FORM ZBB-1

TOTAL U.S. PERSONNEL (DEPARTMENT OF STATE) 61

TOTAL FSL (DEPARTMENT OF STATE) 68

TOTAL PERSONNEL RESOURCES 129

A. PACKAGE I 129 X 90 PER CENT EQUALS 116

B. PACKAGE II 129 X 5 PER CENT EQUALS 6.5

C. PACKAGE III 129 X 5 PER CENT EQUALS 6.5

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FORM ZBB-2

ZERO-BASE BUDGETING

FY-1980

PERSONNEL RESOURCE WORKSHEET

CURRENT FY 1978

FUNCTION AMER. OFF. AMER. STAFF FSL

EXEC.	4	3	4
POL/LABOR	5	1	0
E/C	6	2	4
CONS	2	0	3
ADMIN	15	17	56
OTHER (RSO,RMO,CEO)	5	1	1
TOTAL THIS PACKAGE	37	24	68
CUMULATIVE TOTAL	37	24	68

& PACKAGE I (90 PER CENT OR LESS)

FUNCTION	AMER. OFF.	AMER. STAFF	FSL
EXEC.	4	3	4
POL/LABOR	4	1	0
E/C	5	2	4
CONS	2	0	3
ADMIN	13	15	53
OTHER (RSO,RMO,CEO)	4	1	1
TOTAL THIS PACKAGE	32	22	65
CUMULATIVE TOTAL	32	22	65

&& PACKAGE II (95 PER CENT OF CURRENT)

EXEC.	-	-	-
POL/LABOR	1	-	-
E/C	-	-	-
CONS	-	-	-
ADMIN	1	1	3
OTHER (RSO,RMO,CEO)	-	-	-
TOTAL THIS PACKAGE	2	1	3

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CUMULATIVE TOTAL	34	23	68
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& SEVEN AMERICAN OFFICER AND STAFF POSITIONS PLUS THREE FSL POSITIONS ELIMINATED. TOTAL REDUCTION EQUIVALENT TO A REDUCTION OF 31 POSITIONS (1 U.S. EQUALS 4 FSL). THIS REPRESENTS APPROXIMATELY 10 PER CENT OF 312 POSITIONS USED AS BASE WHEN 1 U.S. EQUALS 4 FSL.

&& FOUR AMERICAN OFFICER AND STAFF POSITIONS ELIMINATED. TOTAL REDUCTION EQUIVALENT TO A REDUCTION OF 16 POSITIONS (1 U.S. EQUALS 4 FSL). THIS REPRESENTS APPROXIMATELY A 5 PER CENT REDUCTION IN THE 312 POSITIONS USED AS BASE WHEN 1 U.S. EQUALS 4 FSL.

\$\$\$ PACKAGE III (100 PER CENT OF CURRENT)

FUNCTION	AMER. OFF.	AMER. STAFF	FSL
EXEC.	-	-	8-
POL/LABOR	-	1	-
E/C	1	-	-
CONS	-	-	-
ADMIN	1	1	-
OTHER (RSO,RMO,CEO)	-	-	-
TOTAL THIS PACKAGE	2	2	0

CUMULATIVE TOTAL 36 25 68

&&&& PACKAGE IV (102.56 PER CENT OF CURRENT)

FUNCTION AMER. OFF. AMER. STAFF FSL

EXEC. - - -

POL/LABOR - - -

E/C - - -

CONS - - -

ADMIN 1 - -

OTHER (RSO,RMO,

CEO) 1 - -

TOTAL THIS PACKAGE 2 0 0

CUMULATIVE TOTAL 38 25 68

&&& ALTHOUGH THE TOTAL PERSONNEL RESOURCES ARE EQUAL TO

THOSE OF THE CURRENT LEVEL, THE DISTRIBUTION OF
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POSITIONS BETWEEN FSO'S AND FSS'S HAS BEEN CHANGED

FROM THE CURRENT LEVEL.

&&&& ALL POSITIONS ARE RESTORED PER CURRENT DISTRIBUTION

WITH RESULTING INCREASE OF 1 FSO AND 1 FSS POSITION.

PACKAGE EQUIVALENT TO INCREASE OF 8 POSITIONS

(1 U.S. EQUALS 4 FSL), WHICH REPRESENTS APPROXIMATELY

A 2.6 PER CENT INCREASE IN THE 312 POSITIONS USED AS BASE

WHEN 1 U.S. EQUALS 4 FSL.

FORM ZBB-3

1. ZAIRE

2. PACKAGE I OF IV

3. ACTIVITY DESCRIPTION:

PACKAGE I REPRESENTS THE MAXIMUM REDUCTION POSSIBLE IN THE
EMBASSY'S POSITION RESOURCES.

AT THIS MINIMAL LEVEL, THE EXECUTIVE STAFF WOULD CONTINUE TO
FORMULATE POLICY, CONDUCT PROTOCOL AND REPRESENTATIONAL ACTIVITIES
AND PURSUE OBJECTIVES II, IV AND VI THROUGH PERSONAL INTERACTION
WITH THE PRESIDENT AND TOP-RANKING ZAIRIAN OFFICIALS.

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INRE-00 /065 W

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O 031200Z MAY 78

FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC IMMEDIATE 9504

C O N F I D E N T I A L SECTION 2 OF 7 KINSHASA 4382

STADIS////////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

THE POLITICAL/LABOR SECTION WOULD LOSE ONE AMERICAN OFFICER POSITION. WITH THE REDUCED COMPLEMENT, THE SECTION WOULD SPOT REPORT ON CHURCH/STATE RELATIONS, YOUTH AFFAIRS, INTERNAL SOCIAL AND LABOR AFFAIRS AND THE HUMAN RIGHTS SITUATION IN ZAIRE. THERE WOULD BE A MINIMAL LEVEL OF BIOGRAPHIC REPORTING, AND A REDUCTION IN THE NUMBER OF DEMARCHES MADE INVOLVING BILATERAL AND MULTILATERAL ISSUES AND OF REPRESENTATIONAL ACTIVITIES. THE ATTAINMENT OF OBJECTIVES II, IV, V AND VI WOULD BE HAMPERED BY THE ELIMINATION OF THE ONE OFFICER POSITION, AS THE SECTION TRIED TO RESPOND TO DEPARTMENTAL, INTER-AGENCY AND FRONT OFFICE REQUESTS, LEAVING LITTLE TIME DURING WHICH TO INITIATE CONTACTS AND ANALYSES.

THE ECONOMIC/COMMERCIAL SECTION, REDUCED BY ONE COMMERCIAL OFFICER TO LEVEL OF 5 OFFICERS, WOULD BE ABLE TO MEET MINIMAL REPORTING, REPRESENTATIONAL AND ANALYTICAL FUNCTIONS IN THE SUPPORT OF OBJECTIVES I, IV, V, VI AND VII. THE COMMERCIAL LIBRARY WOULD CONTINUE TO FUNCTION, INDIRECTLY SUPERVISED BY AN AMERICAN OFFICER. COMMERCIAL ACTIVITIES WOULD BE LIMITED TO THOSE REQUIRED BY THE COMMERCE DEPARTMENT. THE MIX BETWEEN ECONOMIC AND COMMERCIAL ACTIVITIES WOULD CHANGE DEPENDING ON THE EXIGENCIES OF THE MOMENT.

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THE CONSULAR SECTION WOULD CONTINUE TO HANDLE THE NIV, IV, SCS AND PASSPORT WORKLOADS, WITH ALL THE RESERVATIONS STATED IN THE FY 80 CONSULAR PACKAGE. HOWEVER, BY FY 80 THE RESOURCES OF THE SECTION WILL BE SPREAD QUITE THINLY. THE MAJOR AMERICAN FIRM IN ZAIRE IS PLANNING TO HIRE AN ADDITIONAL 100 AMERICAN EMPLOYEES IN THE NEAR FUTURE. AS THE SECTION CONCENTRATES ON THE U.S. LONGTERM INTEREST OF PROTECTING THE LIVES AND PROPERTY OF U.S. CITIZENS IN ZAIRE, IT WILL NO LONGER BE ABLE TO OBTAIN VISAS FOR OFFICIAL AND UNOFFICIAL TRAVEL OF ALL OFFICIAL AMERICANS AT POST. IN FACT, TO PROVIDE AN ACCEPTABLE DEGREE OF MANDATED SERVICES TO U.S. CITIZENS, THE POST MAY NEED TO ESTABLISH ANOTHER FSL POSITION IN THE SECTION.

THE JOINT ADMINISTRATIVE ORGANIZATION, SERVING ALL AGENCIES AT

POST, WOULD LOSE THE ADMINISTRATIVE POSITION IN LUBUMBASHI, ONE OF ITS TWO PERSONNEL OFFICERS, TWO TELECOMMUNICATORS, AND THREE GSO-FSL'S. WITH THESE REDUCTIONS, THE POST WOULD CONTINUE TO PROVIDE ADMINISTRATIVE SERVICES TO THE CONSULATE IN LUBUMBASHI THROUGH THE USE OF TDY PERSONNEL AND THE ASSUMPTION OF THE ADMINISTRATIVE DUTIES AT THE CONSULATE BY THE COMMUNICATIONS OFFICER. THE ECONOMIC/COMMERCIAL OFFICER WOULD ASSUME THE CONSULAR DUTIES OF THE ADMINISTRATIVE OFFICER. AT THE EMBASSY, THE REMAINING PERSONNEL OFFICER WOULD BE ABLE TO CONDUCT MOST ROUTINE PERSONNEL FUNCTIONS, ALBEIT AT A SLOWIER RATE AND WITH LESS ATTENTION TO PERSONAL SERVICE. WITH A REDUCTION OF TWO TCU POSITIONS, COMMUNICATIONS WOULD BE MAINTAINED AT 80 PERCENT OF CURRENT LEVELS AND WOULD REMAIN AT THE LEVEL UNTIL THE INSTALLATION OF TERP EQUIPMENT SCHEDULED FOR FY 80 OR LATER. THE ABILITY OF THE JAO TO PROVIDE SERVICE TO THE OFFICIAL COMMUNITY DEPENDS DIRECTLY ON THE NUMBER OF AMERICANS TO BE SERVICED. FOR EACH REDUCTION OF AN AMERICAN OFFICER 1.5-2 GSO-FSL OR CONTRACTUAL POSITIONS
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CAN BE ELIMINATED WITHOUT ANY DECREASE IN SERVICE. IF TWO-THREE AMERICAN OFFICER POSITIONS ARE REDUCED AND IF NO NEW AMERICAN OFFICER POSITIONS ARE ESTABLISHED, THE JAO SHOULD BE ABLE TO MEET ALL DEMANDS WITH THE PRESENT STAFF MINUS 3 FSL'S

THE "OTHER" CATEGORY CONSISTS OF TWO REGIONAL SECURITY OFFICERS, THEIR SECRETARY, A REGIONAL MEDICAL OFFICER AND TWO REGIONAL CEO'S. WE WELCOME THE REGIONAL STATE DEPARTMENT ACTIVITIES LOCATED IN ZAIRE. THE RMO IS A BASIC NECESSITY AND IN A TIME OF DETERIORATING PUBLIC MEDICAL SERVICES IN ZAIRE, IS A MAJOR ASSET IN AIDING THE HEALTH AND MORALE OF THE PERSONNEL ASSIGNED TO ZAIRE. THE RMO HAS BEEN ACTIVE IN HER ASSISTANCE TO THE CONSTITUENT POSTS OF LIBREVILLE, BUKAVU AND LUBUMBASHI, AND HER PROSIMITY TO THE NEWLY REOPENED EMBASSY IN BRAZZAVILLE HAS ADDED TO HER EFFECTIVENESS IN SETTING UP A MEDICAL PROGRAM FOR THE EMPLOYEES AND EVALUATING THE AVAILABILITY OF MEDICAL SERVICES AT THE NEW POST. THE TWO COMMUNICATIONS TECHNICIANS ARE PERFORMING THEIR JOBS IN AN EXCELLENT MANNER. THEIR SERVICES ARE CONTINUALLY IN DEMAND THROUGHOUT THE REGION AND, DURING A RECENT SECURITY DISTURBANCE IN KINSHASA, THE CEO'S WORKED DILIGENTLY TO PUT AS MANY PORTABLE RADIOS IN WORKING ORDER AS WAS POSSIBLE. THE REGIONAL SECURITY OFFICE HAS ALSO PROVIDED FULL SUPPORT TO THIS MISSION, ESPECIALLY IN THE FIELD OF PERSONAL SECURITY DURING THE RECENT SERIES OF HOUSE BURGLARIES. THE RSO'S HAVE REGULARLY HELPED TO MEET REAL SECURITY NEEDS THE THE SEVEN OTHER POSTS UNDER THEIR JURISDICTION, AND HAVE BEEN PARTICULARLY ACTIVE IN ASSISTING THE NEW EMBASSY IN BRAZZAVILLE. HOWEVER, WITH THE PROPOSED ESTABLISHMENT OF AN

RSO IN YAOUNDE, HAVING JURISDICTION OVER FOUR OF KINSHASA'S
PRESENT EIGHT AREAS OF RESPONSIBILITY, I FEEL THAT ONE
RSO IN KINSHASA SHOULD BE SUFFICIENT AND HAVE ELIMINATED
POSITION 56274, SECURITY OFFICER, UNDER THE PACKAGE I OPTION.
WITH THE DIVISION OF REGIONAL RESPONSIBILITIES, THE ONE
RSO ASSIGNED TO KINSHASA SHOULD BE ABLE TO PROVIDE PHYSICAL
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SECURITY FOR THE AMBASSADORS, EXECUTE MOST SY FUNCTIONS,
MANAGE THIS EMBASSY'S SENTINEL PROGRAM AND MONITOR RESIDENTIAL
AND CONSTITUENT POST SECURITY NEEDS.

4. RUSOURCE REQUIREMENTS FY 80

	THIS			
	FY 78	FY 79	PACKAGE ONLY	CUMULATIVE
OFFICERS	37	37	32	32
STAFF	24	24	22	22
FSL'S	68	68	65	65
TOTALS	129	129	119	119

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INRE-00 /065 W

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FM AMEMBASSY KINSHASA
TO SECSTATE WASHDC IMMEDIATE 9505

C O N F I D E N T I A L SECTION 3 OF 7 KINSHASA 4382

STADIS////////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES

A REDUCTION OF ONE POLITICAL OFFICER WOULD HAVE ITS GREATEST EFFECT ON THE ACHIEVEMENT OF OBJECTIVES II, IV, V AND VI. THE OPPORTUNITY TO ESTABLISH MEANINGFUL CONTACTS OUTSIDE OF OFFICIAL CIRCLES WOULD BE LIMITED. THE ABILITY OF THE SECTION TO ASSESS THE HUMAN RIGHTS SITUATION IN ZAIRE WOULD DIMINISH, LEAVING KHE MISSION WITHOUT ALL THE INFORMATION NECESSARY TO PURSUE OBJECTIVE IV. OBJECTIVE V, WITH ITS ATTENDANT ACTIVITIES AND BROAD RAMIFICATIONS FOR A CHANGED U.S. IMAGE IN ZAIRE, WOULD BE PLACED IN JEOPARDY. THE SECTION'S RESOURCES NEEDED TO DIFFERENTIATE BETWEEN GENUINE AND PAPER REFORM WOULD BE STRAINED, AND ITS EFFORTS TO REPORT ON, ANALYZE AND ASSIST THE SEVERAL HUNDRED THOUSAND REFUGEES LIVING IN ZAIRE WOULD BE CURTAILED. LASTLY, THE NECESSITY FOR ONE OF THE THREE REMAINING OFFICERS TO ASSUME CERTAIN PROTOCOL AND STAFF AIDE FUNCTIONS WOULD FURTHER REDUCE THE TIME ALLOTTED BY THE SECTION TO THE PURSUIT OF U.S. GOALS/OBJECTIVES. INFSHORT, I FIND THIS REDUCTION UNACCEPTABLE AND FEEL THAT, OF ALL THE RECUTIONS PROPOSED, THIS ONE WOULD HAVE THE MOST DELETERIOUS EFFECT ON THE CONDUCT OF U.S. GOALS/OBJECTIVES AND ESSENTIAL ACTIVITIES IN ZAIRE.

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THE LOSS OF A COMMERCIAL OFFICER, WHILE LESS SEVERE, WOULD NONETHELESS PRECLUDE MOST VOLUNTARY TRADE PROMOTION, DIRECT SUPERVISION AND TRAINING OF FSL'S AND COMPLETION OF 50 PER CENT OR MORE OF SCHEDULED MARKET RESEARCH PROJECTS SUCH AS THOSE REPRESENTED IN CAMPAIGNS NO. 1, 2 AND 3 OF THE FY 78 CAP. ACTIVITIES, SUCH AS NO. 3 OF THE CAP, WOULD NOT BE COMPLETED, AND ALL BUT ESSENTIAL ASSISTANCE TO U.S. BUSINESSMEN WOULD BE ELIMINATED. THE QUANTITY OF ECONOMIC ANALYSIS PERFORMED BY THE REMAINING E/C OFFICERS WOULD BE REDUCED AS THESE OFFICERS ASSUMED THE TRADE POLICY, SCIENCE AND TECHNOLOGY WORK FORMERLY DONE BY THE COMMERCIAL OFFICER. OBJECTIVE I, PARTICULARLY THE ACTIVITYFOF ENCOURGING DEVELOPMENT OF ECONIC AND POLITICAL CONDITIONS IN WHICH U.S. AND WESTERN INVESTMENT AND ACCESS TO RESOURCES CAN BE ASSURED, AND OBJECTIVES VI AND VII WOULD BE AFFECTED BY THE REDUCTION. DIPLOMATIC NOTES WOULD BE USED INCREASINGLY TO SUBSTITUTE FOR PERSONAL DIPLOMACY AS OFFICERS WOULD FIND LESS TIME TO LAKE THE NECESSARY PERSONAL CONTACTS.

THE ELIMINATION OF THE LUBUMBASHI ADMINISTRATIVE OFFICER POSITION WOULD RESULT IN A REDUCTION IN THE TIME SPENT BY THE E/C OFFICER ON ECONOMIC/COMMERCIAL ACTIVITIES. THE CUTBACK OF ONE PERSONNEL OFFICER WOULD RESULT IN A REDUCTION OF 40 PER CENT IN OVERALL PERSONNEL SERVICES, WITH THE DEEPEST CUTS OCCURRING IN TRAVEL SERVICES, INDIVIDUAL COUNSELING SERVICES (PARTICULARLY FOR AID EMPLOYEES), THE RECRUITMENT OF NEW EMPLOYEES, THE EXPANSION OF SPOUSE JOB OPPORTUNITIES AND THE FREQUENCY OF WAGE AND PRICE SURVEYS. THE REDUCTION OF THREE GSO-FSL POSITIONS IS PREDICATED ON THE ASSUMPTION THAT THERE WILL BE NO INCREASE IN THE NUMBER OF AMERICAN EMPLOYEES SERVICED. WHILE THIS MAY BE A VALID ASSUMPTION

FOR THE STATE COMPLEMENT, IT IS NOT VALID FOR AID PERSONNEL PLANS. AID IS PLANNING LARGE PROGRAM AND PERSONNEL INCREASES IN FY 79 AND 80. SUCH INCREASES ACCOMPANIED BY DECREASES IN THE JAO STAFF WOULD RESTRICT THE LEVEL OF SERVICES PROVIDED TO ALL MEMBERS OF THE OFFICIAL COMMUNITY.

A REDUCTION OF ONE RSO POSITION WOULD RESULT IN LESS SENTINEL
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SUPERVISION AND LESS ATTENTION TO THE PHYSICAL SECURITY OF EMPLOYEES AND THEIR RESIDENCES. DURING ABSENCES OF THE RSO, ONLY MINIMAL SECURITY SERVICES COULD BE PROVIDED BY A POST SECURITY OFFICER, WHO WOULD ALREADY OCCUPY ANOTHER FULL-TIME POSITION. WITH THE LOSS OF THE POSITION, SY WOULD ALSO LOSE A VALUABLE TRAINING SLOT FOR ITS JUNIOR RSO'S.

FORM ZBB-3

1. ZAIRE
2. PACKAGE II OF IV
3. ACTIVITY DESCRIPTION:

UNDER THE INTERMEDIATE LEVEL PORPOSED IN PACKAGE II, ONE AMERICAN POLITICAL OFFICER, ONE AMERICAN PERSONNEL OFFICER, ONE TELECOMMUNICATOR AND THREE GSO-FSL POSITIONS WOULD BE RESTORED.

THE RESTORATION OF ONE POLITICAL OFFICER POSITION WOULD ALLOW THE POLITICAL SECTION TO ASSUME FULLY ALL EMBASSY PROTOCOL AND STAFF AIDE FUNCTIONS. ONE OF THE SECTION'S JUNIOR OFFICERS WOULD BE FREED TO CONCENTRATE ON REFUGEE AND POLITICO-MILITARY AFFAIRS. THE OTHER JUNIOR OFFICER WOULD BECOME A REPORTER AND ANALYZER OF THE HUMAN RIGHTS SITUATION IN ZAIRE. ALL SECTION OFFICERS WOULD HAVE TIME TO DEVOTE TO ESTABLISHING AND MAINTAINING CONTACTS WITH A CROSS SECTION OF OFFICIAL AND UNOFFICIAL ZAIRIANS. IN THIS REGARD, THE SECTION WOULD BE ABLE TO MAKE SIGNIFICANT CONTRIBUTIONS TO ANALYSES OF PAPER V. GENUINE REFORMS AND TO AN EXPANDED IV GRANT PROGRAM -- ACTIVITIES ESSENTIAL TO THE ACCOMPLISHMENT OF OBJECTIVES II, IV AND V. MEMBERS WOULD ALSO HAVE THE OPPORTUNITY TO INITIATE WORK, INTERPRET AS WELL AS IDENTIFY ZAIRIAN POLITICAL TRENDS AND PURSUE ACTIVELY AND IMMEDIATELY ANY TOPIC OF CURRENT INTEREST TO THE U.S. GOVERNMENT.

THE JOINT ADMINISTRATIVE SECTION WOULD UTILIZE A SECOND PERSONNEL POSITION TO PROVIDE AN OFFICER KNOWLEDGEABLE IN THE USAID PERSONNEL SYSTEM IN ORDER TO SERVE AN INCREASING AID COMPLEMENT AT THE POST. THE OFFICER WOULD ALSO WORK TO EXPAND JOB OPPORTUNITIES FOR SPOUSES DESIRING EMPLOYMENT, SUPERVISE THE TRAVEL FUNCTION, RECRUIT NEW EMPLOYEES FOR EMBASSY JOBS AND INCREASE THE FREQUENCY WITH WHICH VARIOUS SURVEYS, NEW TELEPHONE DIRECTORIES, UPDATED DIPLOMATIC LISTS AND REVISED POST REPORTS
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WOULD BE UNDERTAKEN. AN ADDITIONAL TELECOMMUNICATOR WOULD INCREASE THE EMBASSY'S COMMUNICATIONS CAPACITY TO 90 PER CENT OF THE PRESENT LEVEL.

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INRE-00 /065 W

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TO SECSTATE WASHDC IMMEDIATE 9506

C O N F I D E N T I A L SECTION 4 OF 7 KINSHASA 4382

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IF, AS PLANNED, KINSHASA BECOMES THE RELAY POINT FOR ALL OF BRAZZA-VILLE'S TELEGRAPHIC COMMUNICATIONS, THE ADDITION OF ONE COMMUNICATOR POSITION WOULD BE EVEN MORE IMPERATIVE AND SIGNIFICANT. THE RESTORATION TO THE JAO OF THE THREE GSO-FSL POSITION WOULD ALLOW THE JAO TO ABSORB THE ADDITIONAL WORKLOAD RESULTING FROM THE RESTORATION OF THE THREE AMERICAN POSITIONS AND TO BEGIN TO HANDLE THE WORKLOAD RESULTING FROM THE CREATION OF NEW AMERICAN POSITIONS IN USAID.

4. RESOURCE REQUIREMENTS: FY 80

THIS				
	FY 78	FY 79	PACKAGE ONLY	CUMULATIVE
OFFICERS	37	37	2	34
STAFF	24	24	1	23
FSL'S	68	68	3	68
TOTALS	129	129	6	125

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES

WHILE THE POLITICAL SECTION IN PACKAGE II WILL BE RESTORED TO ITS PRESENT COMPLEMENT, IT WILL BE HAMPERED BY THE PRESENCE OF ONLY ONE SECRETARY FOR THE FOUR POLITICAL OFFICERS. AS A RESULT, CONFIDENTIAL

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VALUABLE REPORTS, ANALYSES AND MEMORANDA WILL NOT BE COMPLETED ON A TIMELY BASIS. OTHER WORTHWILE WORK WILL SIMPLY NEVER BE COMPLETED, BECAUSE OF THE NECESSITY TO FINALIZE PRIORITY ITEMS. OFFICERS WILL CONTINUE TO BE BURDENED WITH WRITING OUT DRAFTS, TYPING THEIR OWN MATERIAL, RETRIEVING INFORMATION FROM THE FILES, ANSWER- IN TELEPHONES AND PERFORMING OTHER ROUTINE ADMINISTRATIVE/SECRETARIAL TASKS. TO THE EXTENT THAT AN OFFICER MUST PERFORM SUCH TASKS, HE WILL NOT BE FREE TO EVALUATE PROGRESS TO DATE ON THE IMPLEMENTA- TATION OF THE LIBERALIZATION PROPOSED BY PRESIDENT MOBUTU ON JULY 1, 1977, TO ASSESS POSTNTIAL ALTERNATIVES TO THE MOBUTU REGIME AND TO EXPAND HIS CONTACTS WITHIN LIBERALIZING INSTITUTIONS; ALL ACTIVITIES IN PURSUIT OF OBJECTIVES II AND V. VALUABLE OFFICER RESOUCES WILL BE WASTED AND THE SECTION'S FULL POTENTIAL WILL GO UNREALIZED.

THE IMPACT CAUSED BY THE LOSS OF ONE COMMERCIAL OFFICER POSITION, ON RSO POSITION AND THE ADMINISTRATIVE OFFICER POSITION IN LUBUMBASHI

WOULD CONTINUE AS DESCRIBED IN PART 5 OF PACKAGE I. HOWEVER, PROVIDED THAT THE SECOND RSO POSITION WERE ESTABLISHED IN IN YAOUNDE AND THAT THE DEPARTMENT SELECTED A COMPETENT ADMIN- ISTRATIVE/COMMUNICATIONS OFFICER FOR THE LUBUMBASHI POSITION, THE LOSS OF THE COMMERCIAL OFFICER WOULD CONTINUE TO HAVE THE MORE SERIOUS IMPACT ON U.S. GOALS/OBJECTIVES AND ESSENTIAL ACTIVITIES IN ZAIRE.

A SHORTFALL OF 10 PERCENT WOULD STILL OCCUR IN COMMUNICATIONS CAPACITY. THE INSTALLATION OF TERP EQUIPMENT WOULD LESSEN THE SHORTFALL, WHILE THE ESTABLISHMENT OF A SECURE LINK BETWEEN BRAZZAVILLE AND KINSHASA WOULD INCREASE THE SHORTFALL. UNEXPECTED ABSENCES, TDY REQUIREMENTS AND R&R/HOME LEAVE SCHEDULES WOULD DISRUPT AND LOWER STILL FURTHER THE CAPACITY OF THE COMMUNICATIONS SYSTEM.

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LASTLY, PERSONNEL AND PROGRAM INCREASES PLANNED FOR FY 80 BY AID WOULD SEVERELY STRAIN THE ABILITY OF THE JAO TO PROVIDE LOG- ISTICAL SUPPORT FOR USAID PROJECTS AND MAINTENANCE/REPAIR SERVICES FOR ALL MISSION MEMBERS. IF, AS ENVISAGED, AID ENGAGES 5 MORE U.S. DIRECT HIRE AND 19 MORE 7LS. CONTRACT PERSONNEL IN FY 80, THE JAO WILL BE UNABLE TO PERFORM AT ITS PRESENT LEVEL. POST MORALE WILL SUFFER AND AID PROJECTS IN PURSUIT OF OBJECTIVES I AND V WILL BE REALIZED AT A MUCH SLOWER RATE, THUS POSTPONING ECONOMIC RECOVERY FOR ZAIRE AND DELAYING OUR ASSISTANCE PROGRAMS IMPACTING MORE DIRECTLY ON THE ZAIRIAN PEOPLE.

FORM ZBB-3

1. ZAIRE
2. PACKAGE III OF IV
3. ACTIVITY DESCRIPTION:

AT A CURRENT LEVEL OF 129 EMPLOYEES, THE EMBASSY WOULD RESTORE ONE TCU POSITION AND EITHER THE COMMERCIAL OFFICER OR SECOND RSO POSITION. ONE OF THE LATTER POSITIONS AND THAT OF THE LUBUMBASHI ADMINISTRATIVE OFFICER WOULD BE RELINQUISHED IN FAVOR OF AN ADDITIONAL SECRETARIAL POSITION IN THE POLITICAL SECTION AND ANOTHER GSO AMERICAN POSITION WITHIN THE JAO.

WITH THE RESTORATION OF THE TCU POSITION, EMBASSY COMMUNICATIONS CAPACITY WOULD APPROACH 100 PERCENT OF CURRENT CAPACITY. WITH THE TIMELY INSTALLATION OF TERP EQUIPMENT, THE COMMUNICATIONS SECTION SHOULD BE ABLE TO MEET THE INCREASED DEMANDS RESULTING FROM THE GROWTH OF THE KINSHASA OR BRAZZAVILLE EMBASSIES.

THE RESTORATION OF A SECOND RSO POSITION WOULD BE NECESSARY ONLY IF A NEW RSO POSITION WERE NOT CREATED IN YAOUNDE. IF A DIVISION OF THE KINSHASA'S RSO'S RESPONSIBILITIES DOES NOT OCCUR, A SECOND RSO WILL BE NEEDED TO CONDUCT BACKGROUND INVESTIGATIONS, ANALYZE PHYSICAL SECURITY NEEDS AND MONITOR PERSONAL SAFETY AT CONFIDENTIAL

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THE EIGHT CONSTITUENT POSTS UNDER THE KINSHASA DISTRICT'S SUPERVISION. WITH EIGHT CONSTITUENCIES TO SERVE, ONE RSO WILL BE REQUIRED TO TRAVEL CONTINUALLY AND ONE RSO WILL BE REQUIRED TO REMAIN IN KINSHASA IN ORDER TO SUPERVISE THE OFFICE, RESPOND TO SY REQUESTS AND PROVIDE OTHER SERVICES TO THIS LARGE MISSION.

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ACTION MMO-02

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FM AMEMBASSY KINSHASA
TO SECSTATE WASHDC IMMEDIATE 9507

C O N F I D E N T I A L SECTION 5 OF 7 KINSHASA 4382

STADIS////////////////////////////////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

IF THE NEW YAOUNDE REGIONAL SECURITY OFFICE WERE ESTABLISHED,
THE EMBASSY WOULD NOT ASK FOR THE RESTORATION OF A SECOND RSO
POSITION.

RATHER THE EMBASSY WOULD REESTABLISH THE COMMERCIAL OFFICER POSITION.
THE COMMERCIAL OFFICER WOULD SUPERVISE AND TRAIN LOCAL EMPLOYEES AT
THE COMMERCIAL LIBRARY, CONDUCT MARKET RESEARCH ACTIVITIES AS OUT-
LINED IN THE CAP AND ABSORB THE SECTION'S RESPONSIBILITY FOR TRADE
POLICY, SCIENCE AND TECHNOLOGICAL ISSUES. ONCE AGAIN, THE COMMERCIAL
SECTION COULD ASSUME RESPONSIBILITY IN CIVIL AVIATION MATTERS AND
RESUME COMPILATION OF THE POST'S MONTHLY COST-OF-LIVING SURVEY.
THE COMMERCIAL ATTACHE WOULD HAVE CONSIDERABLY MORE TIME TO
DEVOTE TO VOLUNTARY TRADE PROMOTION, SUBMISSION OF WTDR'S AND TOP'S
AND EXPANSION OF EMBASSY ASSISTANCE TO VISITING AND RESIDENT U.S.
BUSINESSMEN. THE REMAINING ECONOMIC OFFICERS WOULD BE ABLE TO
DEVELOP PERSONAL CONTACTS WITH GOZ COUNTERPARTS ON NORTH/SOUTH
ISSUES AND INTERNAL ZAIRIAN ECONOMIC AFFAIRS, AS WELL AS WITH
EMBASSY COUNTERPARTS FROM OTHER DONOR NATIONS IN PURSUIT OF
OBJECTIVES I, VI AND VII.

AN ADDITIONAL SECRETARY IN THE POLITICAL SECTION WOULD FREE
THE OFFICERS FROM ROUTINE ADMINISTRATIVE/SECRETARIAL WORK SO THAT
THEY MIGHT CONTRIBUTE MOST FULLY TO THE EMBASSY'S GOALS/OBJECTIVES
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AND ESSENTIAL ACTIVITIES. THE TWO SECRETARIES WOULD BE ABLE TO
SHARE TYPING AND FILING RESPONSIBILITIES, AND ASSURE THAT
THE EXECUTIVE STAFF WOULD RECEIVE THE FULL
BENEFITS OF THE POLITICAL SECTION'S WORK ON A TIMELY BASIS.

THE NEWLY CREATED AMERICAN GSO POSITION WOULD BE FILLED BY AN
OFFICER DEVOTING APPROXIMATELY 50 PER CENT OF HIS TIME TO THE
MAINTENANCE AREA AND THE REMAINDER OF HIS TIME TO THE TRANSPORTATION
UNIT. THE POSITION WOULD PERMIT THE JAO TO MEET THE SIGNIFICANT
EXPANSION OF AID PROJECTS AND PERSONNEL NEEDS PLANNED FOR FY 80,
WHILE CONTINUING TO MAINTAIN THE PRESENT LEVEL OF SERVICES PROVIDED
MEMBERS OF THE OFFICIAL COMMUNITY.

4. RESOURCE REQUIREMENTS;

FY 80

THIS

FY 78 FY 79 PACKAGE ONLY CUMULATIVE

OFFICERS 37 37 2 36

STAFF	24	24	2	25
FSL'S	68	68	0	68
TOTALS	129	129	4	129

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES:

IF THE COMMERCIAL OFFICER POSITION IS NOT REESTABLISHED, THE IMPACT WILL BE AS DESCRIBED IN PART 5 OF PACKAGE I.

IF THE SECOND RSO POSITION IS NOT REESTABLISHED, THE IMPACT WILL BE AS DESCRIBED IN PART 5 OF PACKAGE I.

THE ABSENCE OF A FULL-TIME ADMINISTRATIVE/CONSULAR OFFICER IN LUBUMBASHI WILL CONTINUE TO POSE PROBLEMS FOR THE CONSULATE. THE E/C AND COMMUNICATIONS OFFICERS STILL WILL ASSUME THE VARIOUS ADMINISTRATIVE/CONSULAR WORKLOAD WITH LESS TIME TO DEVOTE TO THEIR OTHER ACTIVITIES. CONSULATE PERSONNEL MAY FEEL THAT THEY ARE NOT BEING AS WELL TAKEN CARE OF AS EMBASSY PERSONNEL STATIONED IN CONFIDENTIAL

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KINSHASA. AS A RESULT, SERIOUS MORALE PROBLEMS COULD DEVELOP AMONG CONSULATE PERSONNEL WHICH WOULD AFFECT THE ACCOMPLISHMENT OF CAP

REQUIREMENTS, OBJECTIVES I AND V AND THE U.S. LONG-TERM INTEREST OF PROTECTING THE LIVES AND PROPERTY OF AMERICAN CITIZENS THROUGHOUT ZAIRE.

FORM ZBB-3

1. ZAIRE
2. PACKAGE IV OF IV
3. ACTIVITY DESCRIPTION:

AT THIS OPTIMAL LEVEL, ALL 129 POSITIONS CURRENTLY ALLOTTED TO THE EMBASSY WOULD BE FILLED. THUS, THE ADMINISTRATIVE OFFICER POSITION

IN LUBUMBASHI AND EITHER A COMMERCIAL OFFICER OR SECOND RSO POSITION WOULD BE RESTORED. ADDITIONALLY, THE NEW SECRETARIAL AND GSO POSITIONS CONTAINED IN PACKAGE III WOULD BE RETAINED. THE TOTAL COMPLEMENT OF THE EMBASSY WOULD BE 131 EMPLOYEES, 63 U.S. EMPLOYEES AND 68 FSL'S.

THE RESTORATION OF THE LUBUMBASHI ADMINISTRATIVE OFFICER POSITION WOULD ALLOW ALL MEMBERS OF THE CONSULATE TO CONCENTRATE ON THE GOALS/OBJECTIVES AND ESSENTIAL ACTIVITIES OF THE EMBASSY. THE ECONOMIC/COMMERCIAL OFFICER WOULD BE ABLE TO CONTRIBUTE FULLY TO THE REALIZATION OF MARKET RESEARCH PROJECTS AND OTHER COMMERCIAL ACTIVITIES CONTAINED IN THE CAP. THE ADMINISTRATIVE OFFICER WOULD RESUME THE HANDLING OF CONSULAR AFFAIRS, WITH A RESULTING INCREASE IN SERVICES PROVIDED AMERICAN CITIZENS RESIDENT IN THE SHABA DISTRICT.

THE COMMUNICATOR COULD CONTINUE TO ASSIST THE ADMINISTRATIVE OFFICER, WHICH WOULD RESULT IN THE BROADEST RANGE OF SERVICES POSSIBLE TO THE CONSULATE'S PERSONNEL. MORALE COULD BE EXPECTED TO IMPROVE WITH CONSEQUENT IMPROVEMENT IN THE CONSULATE'S CONTRIBUTIONS TO THE EMBASSY'S GOALS AND OBJECTIVES.

THE RESTORATION OF EITHER THE COMMERCIAL OFFICER OR RSO
POSITION WOULD HAVE THE BENEFICIAL EFFECTS INDICATED IN PART 3,
PACKAGE III OF IV.

4. RESOURCE REQUIREMENTS:

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FY 80

THIS

	FY 78	FY 79	PACKAGE ONLY	CUMULATIVE
OFFICERS	37	37	2	38
STAFF	24	24	0	25
FSL'S	68	68	0	68
TOTALS	129	129	2	131

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ACTION MMO-02

INFO OCT-01 ISO-00 AF-10 SS-15 SSO-00 SIG-03 A-01

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FM AMEMBASSY KINSHASA

TO SECSTATE WASHDC IMMEDIATE 9508

C O N F I D E N T I A L SECTION 6 OF 7 KINSHASA 4382

STADIS//////////

FOR THE DEPUTY UNDERSECRETARY FOR MANAGEMENT FROM THE AMBASSADOR

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL
ACTIVITIES:

AT THE OPTIMAL LEVEL, I BELIEVE THAT THE EMBASSY WILL BE ABLE TO
PURSUE U.S. GOALS/OBJECTIVES AND CARRY OUT MOST ESSENTIAL ACTIVITIES.
HOWEVER, AS STATED IN PART 3, PACKAGE I OF IV, AND DETAILED IN THE
FY 80 CONSULAR PACKAGE, THE CONSULAR SECTION'S WORKLOAD WILL INCREASE
SIGNIFICANTLY BY FY 80. THE ADDED REQUIREMENT OF PROVIDING SERVICES
TO 100 OR MORE AMERICAN CITIZENS IN THE DISTRICT MAY VERY WELL
REQUIRE A THIRD CONSULAR LOCAL POSITION IN THE SECTION. WE WILL

WATCH DEVELOPMENTS CAREFULLY AND INDICATE FULLY OUR CONSULAR STAFFING NEEDS IN THE FY 81 CONSULAR PACKAGE.

NON-PERSONNEL RESOURCES

IN EXAMINING THE TYPES OF SAVING WHICH WE MIGHT ACHIEVE IN THE NON-SALARY FUNDING AREA, I FIND THAT CERTAIN ECONOMIES ARE NOT FEASIBLE AT THIS EMBASSY. FOR EXAMPLE: ADMINISTRATIVE SERVICES FOR ALL EIGHT OF THE AGENCIES AT POST ARE ALREADY COMPLETELY CENTRALIZED IN THE JAO; REPRESENTATIONAL FUNDS ARE MONITORED ON A QUARTERLY BASIS AND ARE CONSISTENTLY WELL-UTILIZED; THE COMMERCIAL LIBRARY IS OPERATING CURRENTLY AT A MINIMAL LEVEL; PIT'S ARE USED IN THE PERSONNEL OFFICE ON A REGULAR BASIS; FOR SOME TIME THE EMBASSY HAS MADE FULL USE OF NON-PERSONAL SERVICES CONTRACTS; CONFIDENTIAL

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OVER THE PAST SEVERAL YEARS THE PROCUREMENT OFFICE HAS STANDARDIZED ON VEHICLES, TYPEWRITERS AND MANY OTHER ESSENTIAL ITEMS; THE INSTALLATION OF TERP EQUIPMENT IN THE COMMUNICATIONS CENTER IS NOW PLANNED FOR THE NEAR FUTURE; PIT ASSISTANCE FOR THE CONSULAR SECTION WAS CONSIDERED DURING THE PREPARATION OF THE FY 80 CONSULAR PACKAGE AND MAY BE USED AS A SHORT-TERM SOLUTION TO THE INCREASING CONSULAR WORKLOAD; RECENTLY ALL AMERICAN SECRETARIES WERE GIVEN IBM CORRECTING SELECTRIC II TYPEWRITERS; AND LOCAL EMPLOYEES ARE USED IN THE PLACE OF AMERICAN EMPLOYEES WHENEVER AND WHEREVER POSSIBLE.

I HAVE ALSO NOTED THAT CONSULAR AUTOMATION WOULD BE IMPRACTICAL AT THIS POST; THAT HIGHLY SKILLED ZAIRIAN EMPLOYEES ARE IN SUCH DEMAND THAT IT IS MOST UNUSUAL WHEN THE EMBASSY CAN ENGAGE LOCAL EMPLOYEES WITH REFINED ADMINISTRATIVE AND MANAGERIAL SKILLS; THAT THERE ARE NO LOCAL MARKET RESEARCH ORGANIZATIONS OR LOCAL BUSINESSES SUPPLYING RELIABLE RESEARCH SERVICES OR COMPLETED

ECONOMIC DATA FOR ZAIRE; THAT THE BRAZZAVILLE COMMUNICATIONS LINK WILL NEGATE SOME OF THE BENEFITS TO BE DERIVED FROM THE TERP INSTALLATION; AND THAT LOCAL TAXICABS, WITH EXORBITANT RATES, CANNOT BE SUBSTITUTED FOR EMBASSY TRANSPORT IN ORDER TO EFFECT RESOURCE SAVINGS.

HOWEVER, I DO BELIEVE THAT THE FOLLOWING ECONOMIES IN THE EMBASSY'S AND MISSION'S NON-SALARY FUNDING AREAS WOULD BE REAL, FEASIBLE AND SUBSTANTIAL ENOUGH TO MERIT OUR SERIOUS CONSIDERATION IF BELOW FY 78 FUNDING LEVELS WERE REQUIRED:

1. EXTEND BY SIX-MONTH INCREMENTS THE REPLACEMENT CYCLE FOR ALL OFFICIAL AND RESIDENTIAL FURNITURE AND EQUIPMENT FOR ALL AGENCIES AT POST--SAVINGS OF \$223,000-446,000;
2. POSTPONE SCHEDULED MAINTENANCE AND REPAIR OF LEASED HOUSES AND OFFICE SPACE FOR ALL AGENCIES--SAVINGS OF \$104,000;
3. CLOSE THE CONSTITUENT POST AT BUKAVU--SAVINGS OF \$150,000;

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4. PLACE 150 MEMBERS OF THE MISSION'S SENTINEL PROGRAM FOR PRIVATE RESIDENCES UNDER THE SUPERVISION OF EACH DWELLING'S OCCUPANT--SAVINGS OF \$175,000;

5. ACQUIRE THROUGH FBO TEN LEASE-PURCHASE HOUSES FOR THE MISSION AT LARGE--SAVINGS OF \$120,000;

6. REDUCE JAO CONTRACTUAL SERVICES TO ALL MISSION EMPLOYEES--SAVINGS OF \$30,000;

7. REDUCE NON-PRO COURIER SERVICES TO CONSTITUENT POSTS AND IN-COUNTRY TRAVEL BY ALL AGENCIES--SAVINGS OF \$17,000; AND

8. CLOSE THE COMMUNICATIONS CENTER ON SATURDAY MORNINGS --SAVINGS OF \$4,000.

EACH OF THESE ECONOMIES WOULD INVOLVE EITHER DIRECTLY OR INDIRECTLY ALL EIGHT OF THE AGENCIES AT THIS POST. FOR OBVIOUS REASONS, THE ECONOMIES PROPOSED IN NOS. 1, 2, 4, AND 6 CANNOT BE EFFECTED UNLESS ALL AGENCIES SHARE IN THE DIMINUTION OF PERSONAL SERVICES PROVIDED U.S. GOVERNMENT EMPLOYEES ASSIGNED TO ZAIRE.

THE IMPACT ON U.S. GOALS/OBJECTIVES AND ESSENTIAL ACTIVITIES OF EXECUTING ECONOMIES NOS. 1, 2 AND 6 IS MOST DIFFICULT TO ASSESS. THE ECONOMIES WILL CERTAINLY RESULT IN A REDUCED LEVEL OF SERVICES TO OFFICIAL AMERICANS, A LESS THAN DESIRABLE MAINTENANCE AND REPAIR SCHEDULE FOR PRIVATE RESIDENCES AND A LESS EFFICIENT MISSION-WIDE OPERATION AS A RESULT OF LESS FREQUENT DELIVERY OF TELEGRAPHIC MESSAGES, MAINTENANCE OF MISSION VEHICLES AND REPAIR OF OFFICE EQUIPMENT. HOWEVER, THE REAL IMPACT OF THESE ECONOMIES WILL BE FELT IN THE INTANGIBLE AREA OF POST MORALE AND THE CONSEQUENT EFFECT ON JOB PERFORMANCE AT POST. I AM PREPARED TO CARRY OUT CERTAIN OF THESE MEASURES AND TO MONITOR THEIR EFFECTS ON POST MORALE AND OPERATIONS. I WOULD THEN RECOMMEND REVERSAL OF ANY ECONOMY MEASURES WHICH PRODUCE A SERIOUS NEGATIVE EFFECT ON OUR PERFORMANCE AS A MISSION IN ZAIRE.

THE ELIMINATION OF OUR SENTINEL SYSTEM FOR PRIVATE RESIDENCES PROPOSED AS ECONOMY NO. 4 WOULD HAVE A DETRIMENTAL EFFECT ON POST MORALE. THROUGHOUT MY THREE YEARS IN KINSHASA, WE HAVE EXPERIENCED A SERIES OF BURGLARY AND HOUSE-BREAKING INCIDENTS. NOTHING MORE ALARMS A POST'S EMPLOYEES THAN A THREAT TO THEIR PERSONAL SAFETY AND THAT OF THEIR DEPENDENTS. IN ORDER TO EFFECT ECONOMY NO. 4,
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WE WOULD HAVE TO FIND A SATISFACTORY METHOD BY WHICH EACH EMPLOYEE COULD BE REIMBURSED FOR SENTINEL COSTS AND BE ASSURED OF THE AVAILABILITY OF A RELIABLE AND RESPONSIVE SENTINEL SERVICE.

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ACTION MMO-02

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FM AMEMBASSY KINSHASA

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C O N F I D E N T I A L SECTION 7 OF 7 KINSHASA 4382

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ECONOMY NO. 5 IS MOST SIGNIFICANT, GIVEN THE ESCALATING COST OF RENTING HOUSES IN ZAIRE. RECENTLY, THERE HAVE BEEN AVERAGE RENTAL INCREASES OF 200-300 PERCENT AND, IN ISOLATED INSTANCES, INCREASES OF 700-1000 PERCENT. IF FBO ACTED ON A NUMBER OF LEASE-PURCHASE OPTIONS, THERE WOULD BE SIGNIFICANT ANNUAL RENTAL SAVINGS WITH NO DAMAGING EFFECTS ON EITHER U.S. GOALS/OBJECTIVES OR ESSENTIAL ACTIVITIES IN ZAIRE.

ECONOMIES NOS. 7 AND 8 WOULD AFFECT THE OPERATION OF ALL AGENCIES AND CONSTITUENT POSTS IN ZAIRE AND MAKE MORE DIFFICULT THE ATTAINMENT OF OUR GOALS/OBJECTIVES. IN PARTICULAR, LESS IN-COUNTRY TRAVEL WOULD LIMIT THE EXPOSURE TO WHICH THE POLITICAL AND ECONOMIC SECTIONS COULD INTELLIGENTLY OBSERVE AND INTERPRET THE EFFECT OF GOVERNMENT MEASURES ON THE INTERIOR, THE PROGRESS OF AGRICULTURAL DEVELOPMENT, THE DEGREE OF RESPECT FOR HUMAN RIGHTS OUTSIDE OF KINSHASA, AND THE PERCEPTION OF OUR POLICY TOWARD ZAIRE HELD BY PEOPLE IN THE VARIOUS REGIONS. THE CONSULAR SECTION WOULD HAVE DIFFICULTY IN PROVIDING ASSISTANCE TO THE MANY HUNDREDS OF U.S. CITIZENS LIVING IN REMOTE AREAS OF ZAIRE. LASTLY, THE PEACE CORPS AND USAID WOULD BE UNABLE TO MONITOR AND CONTROL AS CLOSELY AS DESIREABLE INTERIOR PROJECTS, WHICH HAVE BEEN DESIGNED TO SUPPORT OBJECTIVES I AND V, AND WHICH ARE PART OF OUR EFFORT TO CHANNEL U.S. ASSISTANCE MORE DIRECTLY TO THE PEOPLE.

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I HAVE CONSIDERED BEFORE AND I WILL CONSIDER ON A RECURRING BASIS THE CLOSING OF THE CONSULATE IN BUKAVU. AT THIS TIME, I CONTINUE TO BELIEVE THAT THE CLOSURE WOULD NOT BE IN THE BEST INTERESTS OF THE U.S. GOVERNMENT. THIS IS A TIME WHEN WE NEED TO

AVOID ANY INSULARITY WHICH MIGHT BE PROMOTED BY OVER CONCENTRATION ON THE CAPITAL CITY. WE NEED TO RECEIVE ON A REGULAR BASIS ASSESSMENTS FROM THE INTERIOR. ADDITIONALLY, A NUMBER OF USAID EMPLOYEES HAVE BEEN ASSIGNED TO VARIOUS PROJECTS IN THE KIVU REGION AND WILL REQUIRE LOGISTICAL SUPPORT WHICH KINSHASA, NEARLY 1000 MILES AWAY, CANNOT PROVIDE. I ALSO DOUBT THE ABILITY OF THE KINSHASA CONSULAR DISTRICT TO SERVE ADEQUATELY THE 55 AMERICAN MISSIONARIES LIVING IN EASTERN ZAIRE. IT SEEMS LIKELY THAT ANY COST SAVINGS REALIZED FROM THE CLOSURE OF THE CONSULATE WOULD BE LOST IN ADDITIONAL MONETARY EXPENDITURES NECESSARY FOR IN-COUNTRY TRAVEL IN ORDER TO ASSESS DEVELOPMENTS AND PERFORM CONSULAR SERVICES, AS WELL AS FOR AID LOGISTICAL SUPPORT IN ORDER TO CONTINUE OUR PROJECTS IN EASTERN ZAIRE.

IF WE WERE NOT REQUIRED TO ENACT ANY ECONOMIES IN THE NONSALARY FUNDING AREA THROUGH FY 80, I DO NOT FORESEE ANY HARMFUL EFFECTS ON U.S. GOALS/OBJECTIVES AND ESSENTIAL ACTIVITIES IN ZAIRE. IN FACT, AS I HAVE POINTED OUT, I FEEL THAT CURRENT MISSION EXPENDITURES IN SUPPORT OF ITEMS 1, 2, 4 AND 6 ARE JUSTIFIED IN TERMS OF THEIR BENEFICIAL EFFECTS ON POST MORALE AND THAT EXPENDITURES FOR ITEMS 3, 7 AND 8 ARE JUSTIFIED IN TERMS OF THEIR CONTRIBUTION TO THE PURSUIT OF OUR LONG-TERM INTERESTS IN ZAIRE. AT THE SAME TIME, I DO NOT BELIEVE THAT ANY REAL INCREASES THROUGH FY 80 IN THE NON-SALARY FUNDING AREAS DISCUSSED IN THIS SECTION WOULD BE USEFUL OR BENEFICIAL TO U.S. POLICY IN ZAIRE.

PART II TO FOLLOW BY SEPTEL.

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Message Attributes

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Concepts: MANAGEMENT, POLICIES, FOREIGN RELATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 03 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780189-0213
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Handling Restrictions:
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Legacy Key: link1978/newtext/t19780598/aaaadfua.tel
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Litigation Code IDs:
Litigation Codes:
Litigation History:
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Message ID: e33b23a5-c288-dd11-92da-001cc4696bcc
Office: ACTION MMO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
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Previous Handling Restrictions: STADIS
Reference: 78 KINSHASA A-26, 78 STATE 63477, 78 STATE 69374, 78 KINSHASA 3983
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2807205
Secure: OPEN
Status: NATIVE
Subject: FY 80 GOALS, OBJECTIVES AND RESOURCE MANAGEMENT - GORM
TAGS: OGEN, AMGT, PFOR, PEPR, CG
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/e33b23a5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014